



SOUTH
KESTEVEN
DISTRICT
COUNCIL

Report of an investigation by Wilkin Chapman LLP, appointed by the Monitoring Officer for South Kesteven District Council, into allegations concerning Councillor Steve Cunningham.

Dated: 5 November 2024

VOLUME 2

SCHEDULE OF EVIDENCE

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Appendix A

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SOUTH KESTEVEN DISTRICT COUNCIL COUNCILLOR CODE OF CONDUCT

(Adopted by South Kesteven District Council at Council on 25 November 2021)

Purpose of the Code of Conduct

The purpose of this Code of Conduct is to assist you, as a Councillor, in modelling the behaviour that is expected of you, to provide a personal check and balance, and to set out the type of conduct that could lead to action being taken against you. It is also to protect you, the public, fellow Councillors, Local Authority Officers, and the reputation of local government. It sets out general principles of conduct expected of all Councillors and your specific obligations in relation to standards of conduct. The Local Government Association encourages the use of support, training and mediation prior to action being taken using the Code. The fundamental aim of the Code is to create and maintain public confidence in the role of Councillor and local government.

General principles of councillor conduct

Everyone in public office at all levels; all who serve the public or deliver public services, including ministers, civil servants, Councillors, and local authority officers; should uphold the Seven Principles of Public Life, also known as the Nolan Principles.

Building on these principles, the following general principles have been developed specifically for the role of Councillor:

In accordance with the public trust placed in me, on all occasions:

- I act with integrity and honesty
- I act lawfully
- I treat all persons fairly and with respect
- I lead by example and act in a way that secures public confidence in the role of Councillor.

In undertaking my role:

- I impartially exercise my responsibilities in the interests of the local community
- I do not improperly seek to confer an advantage, or disadvantage, on any person
- I avoid conflicts of interest
- I exercise reasonable care and diligence
- I ensure that public resources are used prudently in accordance with my Local Authority's requirements and in the public interest

Application of the Code of Conduct

This Code of Conduct applies to you as soon as you sign your declaration of acceptance of the office of Councillor or attend your first meeting as a co-opted member and continues to apply to you until you cease to be a Councillor.

This Code of Conduct applies to you when you are acting in your capacity as a Councillor which may include when:

- You misuse your position as a Councillor
- Your actions would give the impression to a reasonable member of the public with knowledge of all the facts that you are acting as a Councillor

The Code applies to all forms of communication and interaction, including:

- At face-to-face meetings
- At online or telephone meetings
- In written communication
- In verbal communication
- In non-verbal communication
- In electronic and social media communication, posts, statements, and comments

You are also expected to uphold high standards of conduct and show leadership at all times when acting as a Councillor.

Your Monitoring Officer has statutory responsibility for the implementation of the Code of Conduct, and you are encouraged to seek advice from your Monitoring Officer on any matters that may relate to the Code of Conduct. Town and parish councillors are encouraged to seek advice from their Clerk, who may refer matters to the Monitoring Officer.

Standards of councillor conduct

This section sets out your obligations, which are the minimum standards of conduct required of you as a Councillor. Should your conduct fall short of these standards, a complaint may be made against you, which may result in action being taken.

Guidance is included to help explain the reasons for the obligations and how they should be followed.

General Conduct

1. Respect

As a councillor:

- 1.1 I treat other councillors and members of the public with respect.**
- 1.2 I treat local authority employees, employees and representatives of partner organisations and those volunteering for the local authority with respect and respect the role they play.**

Respect means politeness and courtesy in behaviour, speech, and in the written word.

Debate and having different views are all part of a healthy democracy. As a Councillor, you can express, challenge, criticise and disagree with views, ideas, opinions, and policies in a robust but civil manner.

You should not, however, subject individuals, groups of people or organisations to personal attack.

In your contact with the public, you should treat them politely and courteously. Rude and offensive behaviour lowers the public's expectations and confidence in Councillors.

In return, you have a right to expect respectful behaviour from the public. If members of the public are being abusive, intimidatory or threatening you are entitled to stop any conversation or interaction in person or online and report them to the local authority, the relevant social media provider, or the police. This also applies to fellow councillors, where action could then be taken under the Councillor Code of Conduct, and local authority employees, where concerns should be raised in line with the local authority's councillor officer protocol.

2. Bullying, harassment and discrimination

As a councillor:

2.1 I do not bully any person.

2.2 I do not harass any person.

2.3 I promote equalities and do not discriminate unlawfully against any person.

The Advisory, Conciliation and Arbitration Service (ACAS) characterises bullying as offensive, intimidating, malicious or insulting behaviour, an abuse or misuse of power through means that undermine, humiliate, denigrate, or injure the recipient. Bullying might be a regular pattern of behaviour or a one-off incident, happen face-to-face on social media, in emails or phone calls, happen in the workplace or at work social events and may not always be obvious or noticed by others.

The Protection from Harassment Act 1997 defines harassment as conduct that causes alarm or distress or puts people in fear of violence and must involve such conduct on at least two occasions. It can include repeated attempts to impose unwanted communications and contact upon a person in a manner that could be expected to cause distress or fear in any reasonable person.

Unlawful discrimination is where someone is treated unfairly because of a protected characteristic. Protected characteristics are specific aspects of a person's identity defined by the Equality Act 2010. They are age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex, and sexual orientation.

The Equality Act 2010 places specific duties on local authorities. Councillors have a central role to play in ensuring that equality issues are integral to the local authority's performance and strategic aims, and that there is a strong vision and public commitment to equality across public services.

3. Impartiality of officers of the council

As a councillor:

3.1 I do not compromise, or attempt to compromise, the impartiality of anyone who works for, or on behalf of, the local authority.

Officers work for the local authority as a whole and must be politically neutral (unless they are political assistants). They should not be coerced or persuaded to act in a way that would undermine their neutrality. You can question officers in order to understand, for example, their reasons for proposing to act in a particular way, or the content of a report that they have written. However, you must not try and force them to act differently, change their advice, or alter the content of that report, if doing so would prejudice their professional integrity.

4. Confidentiality and access to information

As a councillor:

4.1 I do not disclose information:

- a) given to me in confidence by anyone**
- b) acquired by me which I believe, or ought reasonably to be aware, is of a confidential nature, unless:**
 - i. I have received the consent of a person authorised to give it.**
 - ii. I am required by law to do so.**
 - iii. The disclosure is made to a third party for the purpose of obtaining professional legal advice provided that the third party agrees not to disclose the information to any other person; or**
 - iv. the disclosure is:**
 - 1. reasonable and in the public interest; and**
 - 2. made in good faith and in compliance with the reasonable requirements of the local authority; and**
 - 3. I have consulted the Monitoring Officer prior to its release.**

4.2 I do not improperly use knowledge gained solely as a result of my role as a Councillor for the advancement of myself, my friends, my family members, my employer, or my business interests.

4.3 I do not prevent anyone from getting information that they are entitled to by law.

Local authorities must work openly and transparently, and their proceedings and printed materials are open to the public, except in certain legally defined circumstances. You should work on this basis, but there will be times when it is required by law that discussions, documents, and other information relating to or held by the local authority must be treated in a confidential manner. Examples include personal data relating to individuals or information relating to ongoing negotiations.

5. Disrepute

As a councillor:

5.1 I do not bring my role or local authority into disrepute.

As a Councillor, you are trusted to make decisions on behalf of your community and your actions and behaviour are subject to greater scrutiny than that of ordinary members of the public. You should be aware that your actions might have an adverse impact on you, other councillors and/or your local authority and may lower the public's confidence in your or your local authority's ability to discharge your/its functions. For example, behaviour that is considered dishonest and/or deceitful can bring your local authority into disrepute.

You are able to hold the local authority and fellow councillors to account and are able to constructively challenge and express concern about decisions and processes undertaken by the council whilst continuing to adhere to other aspects of this Code of Conduct.

6. Use of position

As a councillor:

6.1 I do not use, or attempt to use, my position improperly to the advantage or disadvantage of myself or anyone else.

Your position as a member of the local authority provides you with certain opportunities, responsibilities, and privileges, and you make choices all the time that will impact others.

However, you should not take advantage of these opportunities to further your own or others' private interests or to disadvantage anyone unfairly.

7. Use of local authority resources and facilities

As a councillor:

7.1 I do not misuse council resources.

7.2 I will, when using the resources of the local authority or authorising their use by others:

- a) act in accordance with the local authority's requirements; and**
- b) ensure that such resources are not used for political purposes unless that use could reasonably be regarded as likely to facilitate, or be conducive to, the discharge of the functions of the local authority or of the office to which I have been elected or appointed.**

You may be provided with resources and facilities by the local authority to assist you in carrying out your duties as a councillor.

Examples include:

- Office support
- Stationery
- Equipment such as phones, and computers
- Transport
- Access and use of local authority buildings and rooms

These are given to you to help you carry out your role as a councillor more effectively and are not to be used for business or personal gain. They should be used in accordance with the purpose for which they have been provided and the local authority's own policies regarding their use.

8. Complying with the Code of Conduct

As a Councillor:

- 8.1 I undertake Code of Conduct training provided by my local authority.**
- 8.2 I cooperate with any Code of Conduct investigation and/or determination.**
- 8.3 I do not intimidate or attempt to intimidate any person who is likely to be involved with the administration of any investigation or proceedings.**
- 8.4 I comply with any sanction imposed on me following a finding that I have breached the Code of Conduct.**

It is extremely important for you as a councillor to demonstrate high standards, for you to have your actions open to scrutiny and for you not to undermine public trust in the local authority or its governance. If you do not understand or are concerned about the local authority's processes in handling a complaint you should raise this with your Monitoring Officer.

Protecting your reputation and the reputation of the local authority

9. Interests

As a councillor:

9.1 I register and disclose my interests.

Section 29 of the Localism Act 2011 requires the Monitoring Officer to establish and maintain a register of interests of members of the authority.

You need to register your interests so that the public, local authority employees and fellow councillors know which of your interests might give rise to a conflict of interest.

The register is a public document that can be consulted when (or before) an issue arises. The register also protects you by allowing you to demonstrate openness and a willingness to be held accountable. You are personally responsible for deciding whether or not you should disclose an interest in a meeting, but it can be helpful for you to know early on if others think that a potential conflict might arise. It is also important that the public know about any interest that might have to be disclosed by you or other councillors when making or taking part in decisions, so that decision making is seen by the public as open and honest. This helps to ensure that public confidence in the integrity of local governance is maintained.

You should note that failure to register or disclose a disclosable pecuniary interest as set out in **Table 1**, is a criminal offence under the Localism Act 2011.

Appendix B sets out the detailed provisions on registering and disclosing interests. If in doubt, you should always seek advice from your Monitoring Officer.

10. Gifts and hospitality

As a councillor:

- 10.1 I do not accept gifts or hospitality, irrespective of estimated value, which could give rise to real or substantive personal gain or a reasonable suspicion of influence on my part to show favour from persons seeking to acquire, develop or do business with the local authority or from persons who may apply to the local authority for any permission, licence, or other significant advantage.**
- 10.2 I register with the Monitoring Officer any gift or hospitality with an estimated value of at least £50 within 28 days of its receipt.**
- 10.3 I register with the Monitoring Officer any significant gift or hospitality that I have been offered but have refused to accept.**

In order to protect your position and the reputation of the local authority, you should exercise caution in accepting any gifts or hospitality which are (or which you reasonably believe to be) offered to you because you are a councillor. The presumption should always be not to accept significant gifts or hospitality. However, there may be times when such a refusal may be difficult if it is seen as rudeness in which case you could accept it but must ensure it is publicly registered. However, you do not need to register gifts and hospitality which are not related to your role as a councillor, such as Christmas gifts from your friends and family. It is also important to note that it is appropriate to accept normal expenses and hospitality associated with your duties as a councillor. If you are unsure, do contact your Monitoring Officer for guidance.

Appendix A – The Seven Principles of Public Life

The principles are:

Selflessness

Holders of public office should act solely in terms of the public interest.

Integrity

Holders of public office must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must disclose and resolve any interests and relationships.

Objectivity

Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

Accountability

Holders of public office are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this.

Openness

Holders of public office should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing.

Honesty

Holders of public office should be truthful.

Leadership

Holders of public office should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs.

Appendix B – Registering interests

Within 28 days of becoming a member or your re-election or re-appointment to office you must register with the Monitoring Officer the interests which fall within the categories set out in **Table 1 (Disclosable Pecuniary Interests)** which are as described in "The Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012". You should also register details of your other personal interests which fall within the categories set out in **Table 2 (Other Registerable Interests)**.

"Disclosable Pecuniary Interest" means an interest of yourself, or of your partner if you are aware of your partner's interest, within the descriptions set out in Table 1 below.

"Partner" means a spouse or civil partner, or a person with whom you are living as husband or wife, or a person with whom you are living as if you are civil partners.

1. You must ensure that your register of interests is kept up-to-date and within 28 days of becoming aware of any new interest, or of any change to a registered interest, notify the Monitoring Officer.
2. A 'sensitive interest' is as an interest which, if disclosed, could lead to the councillor, or a person connected with the councillor, being subject to violence or intimidation.
3. Where you have a 'sensitive interest' you must notify the Monitoring Officer with the reasons why you believe it is a sensitive interest. If the Monitoring Officer agrees they will withhold the interest from the public register.

Non participation in case of Disclosable Pecuniary Interest

4. Where a matter arises at a meeting which directly relates to one of your Disclosable Pecuniary Interests as set out in **Table 1**, you must disclose the interest, not participate in any discussion, or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest, just that you have an interest. Dispensation may be granted in limited circumstances, to enable you to participate and vote on a matter in which you have a Disclosable Pecuniary Interest.
5. Where you have a disclosable pecuniary interest on a matter to be considered or is being considered by you as a Cabinet Member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it.

Disclosure of Other Registerable Interests

6. Where a matter arises at a meeting which ***directly relates*** to the financial interest or wellbeing of one of your Other Registerable Interests (as set out in **Table 2**), you must disclose the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

Disclosure of Non-Registerable Interests

7. Where a matter arises at a meeting which ***directly relates*** to your financial interest or well-being (and is not a Disclosable Pecuniary Interest set out in Table 1) or a financial interest or well-being of a relative or close associate, you must disclose the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise, you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.
8. Where a matter arises at a meeting which ***affects*** –
 - a) Your own financial interest or well-being.
 - b) A financial interest or well-being of a relative or close associate; or
 - c) a financial interest or wellbeing of a body included under Other Registerable Interests as set out in **Table 2**

You must disclose the interest. In order to determine whether you can remain in the meeting after disclosing your interest the following test should be applied:

9. Where a matter (referred to in paragraph 8 above) ***affects*** the financial interest or well-being:
 - a) To a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
 - b) a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest

You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise, you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation.

If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

10. Where you have an Other Registerable Interest or Non-Registerable Interest on a matter to be considered or is being considered by you as a Cabinet

member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it.

Table 1: Disclosable Pecuniary Interests

This table sets out the explanation of Disclosable Pecuniary Interests as set out in the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012.

Subject	Description
Employment, office, trade, profession or vocation	Any employment, office, trade, profession or vocation carried on for profit or gain.
Sponsorship	Any payment or provision of any other financial benefit (other than from the council) made to the councillor during the previous 12-month period for expenses incurred by him/her in carrying out his/her duties as a councillor, or towards his/her election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
Contracts	Any contract made between the councillor or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners (or a firm in which such person is a partner, or an incorporated body of which such person is a director* or a body that such person has a beneficial interest in the securities of*) and the council <ul style="list-style-type: none"> (a) under which goods or services are to be provided or works are to be executed; and (b) which has not been fully discharged.
Land and Property	Any beneficial interest in land which is

	within the area of the council. 'Land' excludes an easement, servitude, interest or right in or over land which does not give the councillor or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners (alone or jointly with another) a right to occupy or to receive income.
Licenses	Any licence (alone or jointly with others) to occupy land in the area of the council for a month or longer
Corporate tenancies	Any tenancy where (to the councillor's knowledge): <ul style="list-style-type: none"> (a) the landlord is the council; and (b) the tenant is a body that the councillor, or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners is a partner of or a director* of or has a beneficial interest in the securities* of
Securities	Any beneficial interest in securities* of a body where: <ul style="list-style-type: none"> (a) that body (to the councillor's knowledge) has a place of business or land in the area of the council; and (b) either: <ul style="list-style-type: none"> (i) the total nominal value of the securities* exceeds £25,000 or one hundredth of the total issued share capital of that body; or (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the councillor, or his/ her spouse or civil partner or the person with whom the councillor is living as if they were

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* 'director' includes a member of the committee of management of an industrial and provident society.

* 'securities' means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

Table 2: Other Registrable Interests

You must register as an Other Registerable Interest:

- a) any unpaid directorships
- b) any body of which you are a member or are in a position of general control or management and to which you are nominated or appointed by your authority
- c) any body:
 - (i) exercising functions of a public nature
 - (ii) directed to charitable purposes or
 - (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union)
of which you are a member or in a position of general control or management

From: Graham Watts <Graham.Watts@southkesteven.gov.uk>
Sent: 06 March 2024 11:38
To: [REDACTED]
Subject: FW: Code of Conduct Complaint against [REDACTED] and clrr Cunnington
Attachments: IMG-20240305-WA0020.jpg

Follow Up Flag: Follow up
Flag Status: Flagged

Please could you acknowledge and treat as two separate complaints?

Thanks
Graham

From: Cllr Graham Jeal <graham.jeal@southkesteven.gov.uk>

Sent: Wednesday, March 6, 2024 11:26 AM

To: Graham Watts <Graham.Watts@southkesteven.gov.uk>

Cc: Cllr Ben Green <Ben.Green@southkesteven.gov.uk> [REDACTED] >

Subject: Code of Conduct Complaint against [REDACTED] and clrr Cunnington

Graham,

I would like to place a code of conduct complaint against [REDACTED] and clrr Cunnington for liking the comment describing clrr Green as a “self-promoting pratt and very selective with the truth” in the attached social media post.

In accepting the role of councillor we all agree to follow the South Kesteven District Council Code of Conduct which incorporates the Nolan Principles. I believe that this post is in breach of 5 of the 7 Nolan principles. Namely:

- **Selflessness:** Holders of public office should act solely in terms of the public interest. It is not in the public interest to stoke hate speech in the general public. Describing a legitimately elected councillor as a “Self promoting pratt” is a slur against the character of a fellow councillor. By liking this comment, clrr [REDACTED] and clrr Cunnington have promoted and given authority to this level of discourse in the public.
- **Integrity:** Holders of public office must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships.

There is no evidence for the comment “selective truth” comment and the aim of liking such a social media post shows a lack of integrity and decency.

- **Objectivity:** Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

By liking this post which includes clear hate speech “self-promoting pratt” directed towards an individual councillor, [REDACTED] and clrr Cunnington have deliberately promoted bias and discrimination against a fellow councillor.

- **Honesty:** Holders of public office should be truthful.

By liking this comment without supplying any evidence for the substance of what is being claimed, [REDACTED] and clrr Cunnington have been deliberately dishonest in an attempt to slur the reputation of a fellow councillor.

- **Leadership:** Holders of public office should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs.

[REDACTED]

I know you will attend this this urgently, I reserve the right to present a copy of this complaint to the press – but I am sure that you will understand that I consider this behavior unbecoming of a councillor and should be attended to immediately.

Yours faithfully

Graham Jeal
Leader of South Kesteven Coalition Group



Ashley Baxter

Ben, Could you please explain why you voted AGAINST the overall budget which included the employment of a Tree Officer post, £700,000 for void repairs, financial support for our play parks and leisure centres and the creation of a reserve for litter-picking on the A1?

3 d

1 like 3

[REDACTED] replied · 2 replies 5 h

[REDACTED] Ashley Baxter the answer is simple, he is a self-promoting Pratt and very selective with the truth. Had he ever achieved anything as a councillor.

3 d

1 like 4



1 d

[REDACTED] Cllr Steven Cunningham Earlesfield
[REDACTED] wait your response.

 Cllr Ben Green
2 March · 

Sad to see South Kesteven Greens refusing to support wildlife near the A1. 🐾🐾

Despite this setback, I'm proud to have seconded a successful amendment to the Budget, securing £60,000 to clean up the A1 and protect our environment. The new reserve will be called the 'Clean the A1' reserve. 🌎💚

Local Greens, along with Labour, Liberals, and most Independents, either abstained or voted against this. Shameful. 😞👎



Click to expand

II 0:16 / 1:34 venture onto busy roads looking for an easy meal 

  3 10 comments 6 shares

 Like  Comment  Share

[View more comments](#)

 Ashley Baxter · [Follow](#)
Ben, Could you please explain why you voted AGAINST the overall budget which included the employment of a Tree Officer post, £700,000 for void repairs, financial support for our play parks and leisure centres and the creation of a reserve for litter-picking on the A1?

15 w Like Reply 4 

SOUTH KESTEVEN DISTRICT COUNCIL

COMPLAINT AGAINST A DISTRICT COUNCILLOR

MONITORING OFFICER ASSESSMENT DECISION NOTICE

Subject Member: Councillor Steven Cunnington

Complainant: Councillor Graham Jeal

Date of Assessment: 2 April 2024

Summary of complaint:

The complaint relates to a comment published on social media which has been 'liked' by Councillor Steven Cunnington whereby a Councillor has been referred to as a "self-promoting pratt".

Alleged breach of the Councillor Code of Conduct:

The Subject Councillor is alleged to have breached the following aspects of the Nolan Principles contained within the Councillor Code of Conduct:

- Selflessness
- Integrity
- Objectivity
- Honesty
- Leadership

Summary of response from the Subject Councillor:

The Subject Councillor's view is that he would consider himself a 'self-serving pratt' if he had have posted something which would and could cause reputational damage to other Councillors. He does not believe the complaint holds any ground and claims that it is subjective. Councillor Cunnington also reserved the right to 'like' anything and everything on Facebook. In seeking an apology to the Councillor named in the post and removal of the 'like' by way of informal resolution, the Subject Councillor has refused to undertake such action and maintains his original view in relation to this complaint.

Information considered:

I have reviewed the content of the complaint submitted by the complainant, including a screenshot of a social media post.

I have reviewed the content of the Subject Councillor's response to the allegations made against him, including a screenshot of Facebook guidance relating to the definition of 'liking' a comment or post.

Assessment:

Councillor Cunnington was elected to the Council in May 2023. He is a member of Grantham Independent Group and has attended Councillor Code of Conduct training since the commencement of this municipal year.

The comment to which the complaint relates follows preceding comments whereby Councillor Ben Green has been asked to explain his vote against the administration's budget proposals at the meeting of South Kesteven District Council held on 29 February 2024. This demonstrates that the Subject Councillor is acting in an official capacity, with a clear link to the business of South Kesteven District Council. The Councillor Code of Conduct was therefore engaged.

The first assessment stage in the procedure for dealing with complaints against Councillors consists of a jurisdictional test. The complaint, taking the above information into account, complied with the principles of the jurisdictional test which meant it passed through to the second assessment stage.

As part of the second assessment stage the following assessment was undertaken against the following criteria included in the procedure for dealing with complaints against Councillors:

Sufficient evidence

I am satisfied that there is sufficient evidence to demonstrate whether or not a potential breach of the Code of Conduct occurred in respect of this complaint.

Alternative action

I have given due consideration to alternative, more appropriate, remedies that should be explored first, including the possibility of informal resolution between the two parties and whether any offer from the Subject Councillor to settle the complaint informally is reasonable.

The Subject Councillor refutes that a breach of Code of Conduct has occurred and that there is no grounds to the complaint made. The Subject Councillor has been given the opportunity to apologise to Councillor Green, given he was the target of the comment, and removal of the 'like' from the related comment. The Subject Councillor has refused to undertake such action. Any attempt to obtain an informal resolution, I believe, has therefore been exhausted.

Robust political debate

Where a complaint is made by a Councillor against another Councillor, a greater allowance for robust political debate may be given, bearing in mind the right to freedom of speech.

I do not believe that this has any bearing over this particular complaint.

Seriousness

I have given due consideration as to whether the complaint is malicious, vexatious, politically motivated or 'tit-for-tat'.

I do not believe the complaint has been submitted in a malicious or vexatious manner and do not consider it to be politically motivated or tit-for-tat.

Public interest

I have given due consideration as to whether it would be in the public interest to refer the complaint for investigation or other action and whether it is serious enough to warrant any available sanctions.

Given that the 'like' still remains in place on social media and the Subject Councillor refuses to remove this, refuses to apologise and does not agree that a breach of the Code of Conduct has occurred as a result of his actions, I believe it is in the public interest to refer this complaint for formal investigation.

In assessing the complaint, I did not feel it necessary to request further information from the complainant, Subject Councillor or any other witnesses.

Conclusion

According to www.facebook.com/help in asking the question "what does it mean to 'like' something on Facebook?", it states:

"Clicking **Like** below a post on Facebook is a way to let people know that you enjoy it without leaving a comment."

I am aware that there are other interpretations of definitions associated with 'liking' comments on social media.

My interpretation, from the perspective of a reasonable member of the public, is that 'liking' something on Facebook is endorsing or supporting it.

I do not believe a reasonable member of the public would expect someone in public office to 'like' the comment that the Subject Councillor did in this case. I therefore believe such an action to be contrary to the following aspect of the Councillor Code of Conduct:

1. *Respect*

As a councillor:

1.1 *I treat other councillors and members of the public with respect.*

I believe that the Council would benefit from the introduction of a Councillor Social Media Policy, providing Members with clarity as to how social media should be used, expectations of Members in use of their respective accounts and applying definitions of certain actions within respective social media platforms to ensure that all Members are aware of what they mean from the perspective of the Councillor Code of Conduct.

Independent Person considerations:

The first Independent Person believes that this could represent a breach of the Code of Conduct due to the interpretation of 'like'. When searching for the meaning of 'like', the majority of views indicate an agreement with or endorsement of the view being expressed. He also considers that an ordinary person with some awareness of social media would consider a 'like' to be agreeing with the view or comment made in the post. Taking into account the failure to reach an informal resolution, he agrees that this case should be referred for formal investigation.

The second Independent Person feels that a Facebook 'like' would strongly give the impression that the person who likes the post would be in agreement with the sentiment in the post. He therefore agrees that a breach of the Code of Conduct could have occurred and agrees that this case should be referred for formal investigation.

Monitoring Officer Decision:

That this Code of Conduct complaint against Councillor Steven Cunningham be referred for formal investigation.

Graham Watts
Monitoring Officer
South Kesteven District Council

From: Graham Watts <Graham.Watts@southkesteven.gov.uk>
Sent: 08 May 2024 15:01
To: [REDACTED]
Subject: Fw: Code of conduct Complaint
Attachments: IMG-20240502-WA0001.jpg

Follow Up Flag: Follow up
Flag Status: Flagged

Hi [REDACTED] - please could you acknowledge.

Thanks
Graham

From: Cllr Graham Jeal <graham.jeal@southkesteven.gov.uk>
Sent: Wednesday, May 8, 2024 12:56 PM
To: Graham Watts <Graham.Watts@southkesteven.gov.uk>
Subject: Code of conduct Complaint

Graham,

I would like to make a code of conduct complaint against cllr Steve Cunningham because of the attached social media post where he refers to cllr Green as a “vile disrespectful piece of garbage” and “you vile disrespectful fool”. In my view this is a breach of the code of conduct and the Nolan principles in general which advises members to act with respect in their communications with other members.

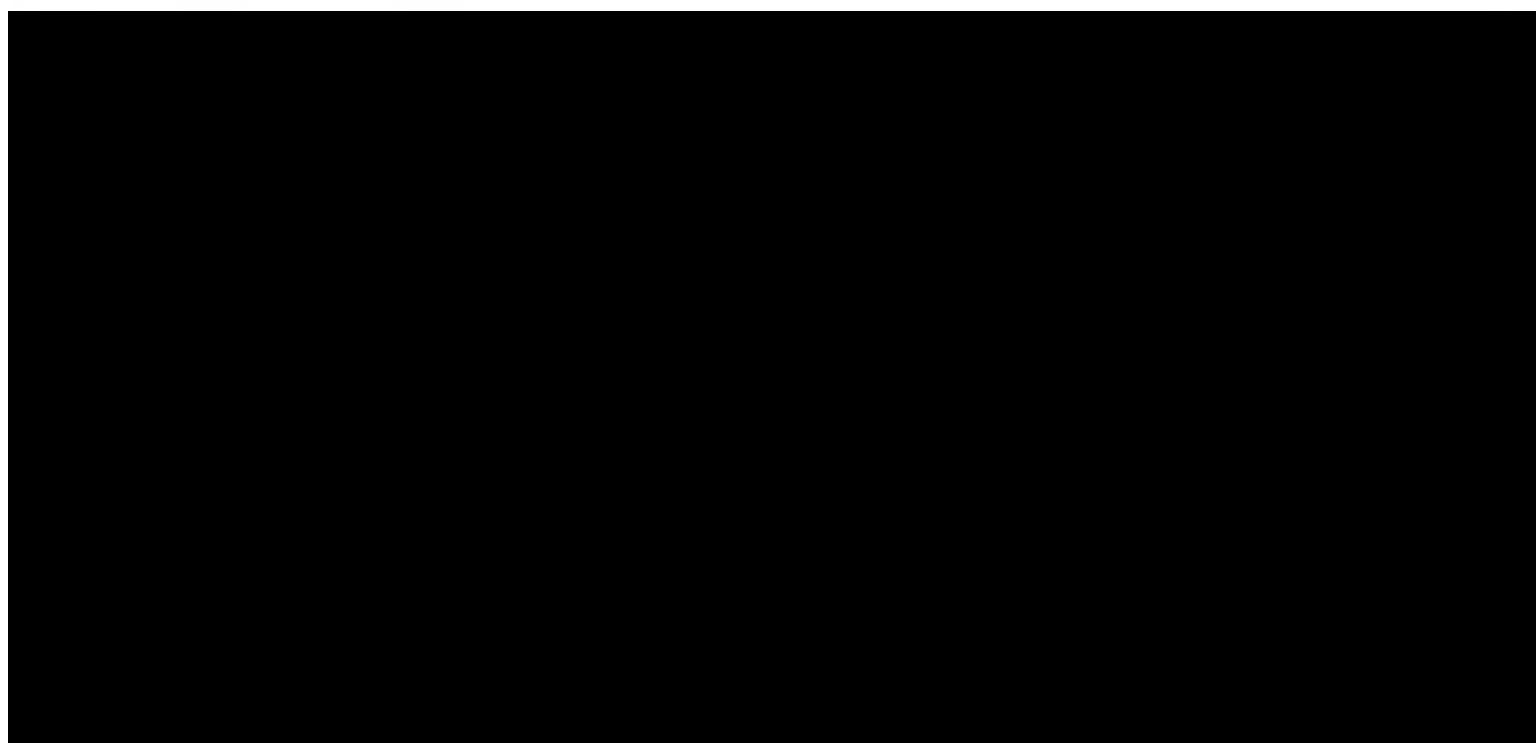
The attached social media post was made in response to a post by cllr Green questioning why cllr Ellis was removed from the cabinet after months of failure on the waste services portfolio and after she had left the Green Party. The communication came through at 1904 in the evening and it certainly looked to everyone like she had been dismissed from her position. Cllr Green's question was in relation to a newspaper article that was forwarded. His question was entirely legitimate and the response from the councillor in association with his colleagues and supporters is in my view a breach of the code of conduct and unbecoming of the way councillors should engage with each other in public.

Thanks

Graham Jeal
Leader of the South Kesteven Coalition

H

relevant ▾



Cllr Steven Cunningham Earlesfield

What a vile disrespectful piece of garbage you really are Ben !! What do you know about Cllr Ellis and her person life or metal health ?? Have you given any consideration to this ? ...I think not !! Given your obvious low intellect !! And FYIif you don't report my commentI'll be very disappointed !!! You vile disrespectful fool !!!

Write a comment...





Cllr Ben Green

1 May ·

...

Former portfolio holder for bins at SKDC, Cllr Patsy Ellis, has left the Cabinet and the Green Party. Did she jump before she was binned? 😊



i

LINCSONLINE.CO.UK

Green Party loses first-ever representative as councillor resigns

Lincolnshire's 'first-ever' Green councillor has left the party and resigned her position on South...

4

16 comments 1 share

Like

Comment

Share

SOUTH KESTEVEN DISTRICT COUNCIL

COMPLAINT AGAINST A DISTRICT COUNCILLOR

MONITORING OFFICER ASSESSMENT DECISION NOTICE

Subject Member: Councillor Steven Cunnington

Complainant: Councillor Graham Jeal

Date of Assessment: 20 May 2024

Summary of complaint:

Councillor Steven Cunnington is alleged to have published comments on social media whereby he described a fellow Councillor as a “vile disrespectful piece of garbage” and also used the words “you vile disrespectful fool”.

Alleged breach of the Councillor Code of Conduct:

The Subject Councillor is alleged to have breached the following aspects of the Councillor Code of Conduct:

1. *Respect*

As a councillor:

1.1 *I treat other councillors and members of the public with respect.*

Summary of response from the Subject Councillor:

“I totally understand Your only doing your job, but I don't recognise the complaints as I don't recognise Ben Green as a Councillor until he takes action to correct his vile behaviour on social media. Ben Green must remove all posts from his social media which have without doubt caused reputational damage and distress. For Graham Jeal to suggest Ben Greens post was a harmless question is outrageous!, he was quite obviously Mocking a Person and Cllr whilst they were at a low point. The post is disrespectful and shows a complete lack of compassion for Cllr Ellis and until removed I remain resolute in my stance that I don't recognise Ben Green, therefore I can't recognise any complaints.”

Information considered:

I have reviewed the content of the complaint submitted by the Complainant, including a screenshot of the social media post referenced.

I have reviewed the content of response of the Subject Councillor to the allegations made against him.

Assessment:

Councillor Cunnington was elected to the Council in May 2023. He is a Member of the Council's Grantham Independent Group and has attended Councillor Code of Conduct training since the commencement of this municipal year.

The comments, which are the subject of the complaint, are in response to a post published on Facebook which provides a clear link to the business of South Kesteven District Council. This demonstrates that the Subject Councillor is acting in an official capacity. The Councillor Code of Conduct was therefore engaged.

The first assessment stage in the procedure for dealing with complaints against Councillors consists of a jurisdictional test. The complaint, taking the above information into account, complied with the principles of the jurisdictional test which meant it passed through to the second assessment stage.

As part of the second assessment stage the following assessment was undertaken against the following criteria included in the procedure for dealing with complaints against Councillors:

Sufficient evidence

I am satisfied that there is sufficient evidence to demonstrate whether or not a potential breach of the Code of Conduct occurred in respect of this complaint.

Alternative action

I have given due consideration to alternative, more appropriate, remedies that should be explored first, including the possibility of informal resolution between the two parties and whether any offer from the Subject Councillor to settle the complaint informally is reasonable.

Based upon the response of the Subject Councillor, it is clear that an informal resolution will not be possible in relation to this complaint.

Robust political debate

Where a complaint is made by a Councillor against another Councillor, a greater allowance for robust political debate may be given, bearing in mind the right to freedom of speech.

Taking into account the language used, I believe that further investigation of this complaint should be undertaken. This will take into account whether the greater tolerance for robust political debate applies, together with rights associated with freedom of expression set out in Article 10 of the Human Rights Act, in the context of the breach of the Councillor Code of Conduct that has been alleged.

Seriousness

I have given due consideration as to whether the complaint is malicious, vexatious, politically motivated or 'tit-for-tat'.

I do not believe the complaint has been submitted maliciously, vexatiously or on the basis of political motivation or 'tit-for-tat'.

Public interest

I have given due consideration as to whether it would be in the public interest to refer the complaint for investigation or other action and whether it is serious enough to warrant any available sanctions.

I believe the language used and the fact that the comment is still publicly available via social media provides sufficient justification for referring this matter for formal investigation.

In assessing the complaint, I did not feel it necessary to request further information from the complainants, Subject Councillor or any other witnesses.

Conclusion

Taking into account the above assessment, I believe there are sufficient grounds to refer this complaint for formal investigation.

Independent Person considerations:

The First Independent Persons concurs with the outcome of the assessment undertaken in terms of referral for formal investigation give the nature of the words used and their use on social media, therefore being in a public arena.

The second Independent Person agrees that this case should be referred for formal investigation.

Monitoring Officer Decision:

That the complaint submitted by Councillor Steven Cunnington, as outlined above, be referred for formal investigation.

Graham Watts
Monitoring Officer
South Kesteven District Council

From: Graham Watts <Graham.Watts@southkesteven.gov.uk>
Sent: 08 May 2024 15:03
To: [REDACTED]
Subject: Fw: Code of Conduct Complaint
Attachments: IMG-20240503-WA0007.jpg

Follow Up Flag: Follow up
Flag Status: Flagged

Hi [REDACTED],

Please acknowledge.

Thanks
Graham

From: Cllr Graham Jeal <graham.jeal@southkesteven.gov.uk>
Sent: Wednesday, May 8, 2024 1:00 PM
To: Graham Watts <Graham.Watts@southkesteven.gov.uk>
Subject: Code of Conduct Complaint

Graham,

I would like to make a complaint as I believe that the council code of conduct complaint was breached by the attached social media post by cllr Cunningham. In the attached social media post a member of the public describes cllr Green as a “Disgusting little turd” to which cllr Cunningham responds “Well said”. This in my view is a breach of treating fellow councillors with respect and a breach of several of the Nolan principles. [REDACTED]

[REDACTED]
[REDACTED]
The attached social media post was a response to a post by cllr Green questioning why cllr Ellis was removed from the cabinet after months of failure on the waste services portfolio and after she had left the Green Party. The news of Cllr Ellis removal from this post was emailed at 1904 in the evening and it certainly looked to everyone like she had been dismissed from her position. Cllr Green's question was in relation to a newspaper article that was forwarded. His question was entirely legitimate and the response from the councillor in association with his colleagues and supporters is in my view a breach of the code of conduct and unbecoming of the way councillors should engage with each other in public.

Thanks

Graham Jeal
Leader of the South Kesteven Coalition

... [Edit](#) [Like](#) [Reply](#) [More](#) [Report](#)

You disgusting little turd.

No doubt you will get away with this abuse yet again just like you have gotten away with every report made against you!!! Odd that. Time to look a little closer into who is reviewing these complaints I think!!!

Vile man.

6 h [Like](#) [Reply](#) [Hide](#)



Cllr Steven Cunningham Earlesfield

Well said



6 h [Like](#) [Reply](#) [Hide](#)



SOUTH KESTEVEN DISTRICT COUNCIL

COMPLAINT AGAINST A DISTRICT COUNCILLOR

MONITORING OFFICER ASSESSMENT DECISION NOTICE

Subject Member: Councillor Steven Cunnington

Complainant: Councillor Graham Jeal

Date of Assessment: 20 May 2024

Summary of complaint:

Councillor Steven Cunnington is alleged to have failed to treat a fellow Councillor with respect in relation to a social media post whereby a member of the public described Councillor Ben Green as a “disgusting little turd”, further to which Councillor Cunnington replied “well said”.

It is alleged that this behaviour constitutes disrespect and bullying.

Alleged breach of the Councillor Code of Conduct:

The Subject Councillor is alleged to have breached the following aspects of the Councillor Code of Conduct:

1. *Respect*

As a councillor:

1.1 *I treat other councillors and members of the public with respect.*

2. *Bullying, harassment and discrimination*

As a councillor:

2.1 *I do not bully any person.*

Summary of response from the Subject Councillor:

The Subject Councillor provided the following response to this complaint:

“I totally understand Your only doing your job, but I don't recognise the complaints as I don't recognise Ben Green as a Councillor until he takes action to correct his vile behaviour on social media. Ben Green must remove all posts from his social media which have without doubt caused reputational damage and distress. For Graham Jeal to suggest Ben Greens post was a harmless question is outrageous!, he was quite obviously Mocking a Person and Cllr whilst they were at a low point. The post is disrespectful and shows a complete lack of compassion for Cllr Ellis and until

removed I remain resolute in my stance that I don't recognise Ben Green, therefore I can't recognise any complaints."

Information considered:

I have reviewed the content of the complaint submitted by the Complainant, including a screenshot of the social media post referenced.

I have reviewed the content of response of the Subject Councillor to the allegations made against him.

Assessment:

Councillor Cunnington was elected to the Council in May 2023. He is a Member of the Council's Grantham Independent Group and has attended Councillor Code of Conduct training since the commencement of this municipal year.

The comments, which are the subject of the complaint, are in response to a post published on Facebook which provides a clear link to the business of South Kesteven District Council. This demonstrates that the Subject Councillor is acting in an official capacity. The Councillor Code of Conduct was therefore engaged.

The first assessment stage in the procedure for dealing with complaints against Councillors consists of a jurisdictional test. The complaint, taking the above information into account, complied with the principles of the jurisdictional test which meant it passed through to the second assessment stage.

As part of the second assessment stage the following assessment was undertaken against the following criteria included in the procedure for dealing with complaints against Councillors:

Sufficient evidence

I am satisfied that there is sufficient evidence to demonstrate whether or not a potential breach of the Code of Conduct occurred in respect of this complaint.

Alternative action

I have given due consideration to alternative, more appropriate, remedies that should be explored first, including the possibility of informal resolution between the two parties and whether any offer from the Subject Councillor to settle the complaint informally is reasonable.

Based upon the response of the Subject Councillor, it is clear that an informal resolution cannot be reached in respect of this case.

Robust political debate

Where a complaint is made by a Councillor against another Councillor, a greater allowance for robust political debate may be given, bearing in mind the right to freedom of speech.

Taking into account the language used by the member of the public, which the Subject Councillor clearly agrees with and endorses in his comment, I believe that further investigation of this complaint should be undertaken. This will take into account whether the greater tolerance for robust political debate applies, together with rights associated with freedom of expression set out in Article 10 of the Human Rights Act, in the context of the breach of the Councillor Code of Conduct that has been alleged.

Seriousness

I have given due consideration as to whether the complaint is malicious, vexatious, politically motivated or 'tit-for-tat'.

I do not believe the complaint has been submitted maliciously, vexatiously or on the basis of political motivation or 'tit-for-tat'.

Public interest

I have given due consideration as to whether it would be in the public interest to refer the complaint for investigation or other action and whether it is serious enough to warrant any available sanctions.

I believe the language used by the member of the public, the clear endorsement of this from the Subject Councillor and the fact that the comment is still publicly available via social media provides sufficient justification for referring this matter for formal investigation.

In assessing the complaint, I did not feel it necessary to request further information from the complainants, Subject Councillor or any other witnesses.

Conclusion

Taking into account the above assessment, I believe there are sufficient grounds to refer this complaint for formal investigation.

Independent Person considerations:

The first Independent Persons concurs with the outcome of the assessment undertaken in terms of referral for formal investigation give the nature of the words used and their use on social media, therefore being in a public arena.

The second Independent Person agrees that this case should be referred for formal investigation.

Monitoring Officer Decision:

That the complaint submitted against Councillor Steven Cunningham be referred for formal investigation.

Graham Watts
Monitoring Officer, South Kesteven District Council

STATEMENT FRONT COVER

Name:	Graham Jeal
Position Held	Councillor South Kesteven District Council

wilkin chapman llp
solicitors

Cartergate House,
26 Chantry Lane,
Grimsby
DN31 2LJ

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authorised and regulated by the Solicitors Regulation Authority.

STATEMENT of: Councillor Graham Jeal

1. I am a Conservative Councillor for South Kesteven District Council (the Council). I am Leader of the Conservative Group. I am not formally a member of any of the Council's Committees but, as Leader of the Conservative Group, I attend most Scrutiny Committee meetings. I represent Grantham St Vincents ward.
2. I understand that Wilkin Chapman LLP solicitors have been asked to investigate my complaints against Councillor Steve Cunningham in respect of his conduct on social media.
3. I don't really know Councillor Cunningham in great detail. I think I have only really spoken to him once, just after the election. There was a Mayoral event at which Councillor Cunningham and I manned the same stand for a charity event. I found him amicable, friendly and likeable. I understand Councillor Cunningham is a long term friend of [REDACTED]. He probably owes his position to [REDACTED] campaigning.
4. The relationship between the groups at the Council has been toxic and unprofessional for a long time, but it has gotten significantly worse since the last election. Swearing in the Chamber has become normalised over the last couple of years. Coming from a professional background I have always found that slightly difficult. Overnight, when Ashley Baxter was elected leader, you could see all of the sensible people in the Council sort of pushed to one side and louder more antagonistic councillors now in control.
5. The outcome of this behaviour deters people from the Council and is detrimental to getting officers to join the Council. There are good people on the Council and good officers but most of them now, frankly, are saying 'I've got better things to do with my time'. I find myself thinking, what on earth have I signed myself up for?
6. The small number of complaints being investigated are dwarfed; this is the absolute tip of the iceberg – there are dozens that have not made it to investigation. The Code of Conduct process is openly mocked now, and the fact that the behaviour is pushing good councillors away is a real threat to our local democracy and public services in general.

Councillor Cunnington's 'like' of a member of the public's comment "...self-promoting Pratt and very selective with the truth..."

7. Councillor Green posted on Facebook, on 2 March 2024:

"Sad to see South Kesteven Greens refusing to support wildlife near the A1.

Despite this setback, I'm proud to have seconded a successful amendment to the Budget, securing £60,000 to clean up the A1 and protect our environment. The new reserve will be called the 'Clean the A1' reserve.

Local Greens, along with Labour, Liberals and most Independents, either abstained or voted against this. Shameful."

8. Councillor Baxter posted a comment in response. A member of the public responded to Councillor Baxter by saying:

"Ashley Baxter the answer is simple, he is a self-promoting Pratt and very selective with the truth. Had he ever achieved anything as a councillor."

9. Councillor Cunnington 'liked' comment which described Councillor Green as a 'self-promoting pratt'.

10. To 'like' a comment is an endorsement of that comment. It is agreeing with it. When Jeremy Corbyn was Leader of the Labour Party a post went out saying he was a supporter of terrorism. He commissioned a legal firm to go after as many people as possible that liked that post. The case law as I understand it is that liking is endorsement.

Councillor Cunnington's comment on Councillor Green's Facebook post of 1 May 2024

11. On 1 May 2024, Councillor Green posted a link to a LincsOnline article regarding Councillor Patsy Ellis. Councillor Green stated:

"Former portfolio holder for bins at SKDC, Cllr Patsy Ellis, has left the Cabinet and the Green Party. Did she jump or was she binned?"

12. Councillor Cunnington commented:

"What a vile disrespectful piece of garbage you really are Ben !! ... You vile disrespectful fool !!!"

13. Councillor Cunnington's comment has been edited. The original posting was 'vile, disrespectful, odious turd' which was then toned down.
14. In what world is that acceptable language? I have just not entered the world where that is acceptable discourse. If it had been said in a corridor it would have been bad enough, but to broadcast it on the internet? I have never yet worked in a world where that is acceptable kind of language. It is as clear a breach of several of the Nolan principles about standards in public office as you will find.
15. There does seem to be a pattern here, Councillor Cunnington generally follows [REDACTED] [REDACTED] lead.

Further comment by Councillor Cunnington in relation to Councillor Green's Facebook post of 1 May 2024 relating to Councillor Ellis

16. Another member of the public commented:

"You disgusting little turd.

No doubt you will get away with this abuse yet again just like you have gotten away with every report made against you!!! Odd that. Time to look a little closer into who is reviewing these complaints I think!!!

Vile man."

17. That comment is describing Councillor Green as 'disgusting little turd' and 'vile man'. Councillor Cunnington responded to the above comment by saying:

"Well said [REDACTED]"

18. In responding to the member of public's comment, Councillor Cunnington clearly endorses the comment and agrees with the member of public's view of Councillor Green.

19. I was leant on quite heavily not to start this process and there is a clear disrespect for the process. I was told 'what's the point in spending the money with a third party?' and 'you're wasting your time'. That is victim shaming.
20. I have been under pressure to withdraw these complaints from the Leader and senior officers and former chair of standards. People, quite frankly, I would have expected better from. As leader of a political group, I have a welfare obligation and cannot stand aside and see the Council, it's members and officers brought into disrepute.
21. It has been widely said 'we've got control of the Standards Committee, we're definitely going to throw it out, you'll be the laughing stock for spending the money'. The Code of Conduct is openly mocked.
22. It is my opinion that these complaints should at least be documented and in the public domain. None of this is calming down.
23. If a chair were to be thrown in a Council meeting, something which has happened before, and it strikes an elderly member on the back of the head injuring them seriously, what will the Council have done to prevent that?
24. Given what has happened in the last 10 years, it is unacceptable. It is not a party-political point because attacks happen against all parties. I do concede that not enough councillors have had social media training and do not understand the dangers. Most think, 'I was only liking it, it's not the end of the world'. You take on an added responsibility for liking it. Under English law, ignorance is not a defence.

I, Councillor Graham Jeal, declare that this statement is true and accurate to the best of my knowledge and belief.

Signed by:

Signed Date

30 August 2024

STATEMENT FRONT COVER

Name:	Ben Green
Position Held	Councillor South Kesteven District Council

wilkin chapman llp
solicitors

Cartergate House,
26 Chantry Lane,
Grimsby
DN31 2LJ

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STATEMENT of: Councillor Ben Green

1. I am a Conservative Councillor on South Kesteven District Council (the Council). I was first elected on 24 February 2022. I was re-elected on 4 May 2023. I represent the Isaac Newton Ward, a large rural ward south of Grantham. I sit on the Finance Committee.
2. I understand that Wilkin Chapman LLP solicitors have been asked to investigate complaints made against Councillor Cunningham in respect of his conduct on social media.
3. The Conservative Group on the Council are the largest group but not large enough for a majority. We have formed a coalition with three South Kesteven Independent councillors. There are multiple other parties and independents. My position is that of a back bench councillor, a member of the opposition.
4. I am aware that other Councillors have made Code of Conduct complaints against Councillor Cunningham in relation to his conduct on social media.
5. I consider social media to be a vital mode of communication. From time to time, I will put out an occasional press release. Sometimes there is quite a time lag before a press release, and I have no editorial control. I think press releases are entered into a queue and it takes time to get your turn, so to speak. It can be a very long, convoluted and sometimes difficult process. So, for me, Facebook, the only social media platform I use, is a great way for me to communicate with my residents.
6. Since late May, I have been Deputy Leader of the Conservative Group. There is an aspect to which we think about being in opposition and getting our distinctive message out. Being in opposition is inherently tough, you're not the administration so don't have responsibility and your quotes aren't going in official Council press releases. To try and compensate for that disadvantage I have used Facebook to communicate quickly and directly to residents to get our message across.
7. First and foremost, it is about putting across a counter narrative. There is an expectation from the public that we hold the administration to account. It is important for democracy for rival

opinions to be put across. It is something I feel my residents would expect me to do, I don't believe they would feel I was doing a good job if I did not hold the administration to account.

8. On 2 March 2024 I posted on social media:

“Sad to see South Kesteven Greens refusing to support wildlife near the A1.

Despite this setback, I'm proud to have seconded a successful amendment to the Budget, securing £60,000 to clean up the A1 and protect our environment. The new reserve will be called the 'Clean the A1' reserve.

Local Greens, along with Labour, Liberals and most Independents, either abstained or voted against this. Shameful.”

9. A member of the public commented:

“...the answer is simple, he is a self-promoting Pratt and very selective with the truth...”

10. On 1 May 2024 I posted on social media:

“Former portfolio holder for bins at SKDC, Cllr Patsy Ellis, has left the Cabinet and the Council. Did she jump before she was binned?

11. A member of the public commented:

“You disgusting little turd.

No doubt you will get away with this abuse yet again just like you have gotten away with every report made against you!!! Odd that. Time to look a little closer into who is reviewing these vile complaints I think!!!

Vile man.”

12. Councillor Cunnington responded to the above comment by saying:

“Well said █”

13. I believe a lot of the people who have commented on my social media posts are supporters of many of the Alliance councillors.

14. There has been a pile on effect when the councillors have incited their followers to view my Facebook page. The comments being made were very persistent and repetitively negative and, I believe, crossed a line in terms of basic decorum.

15. By liking comments made by members of the public, I consider Councillor Cunnington endorsed that point of view. Liking a comment is almost equivalent to Councillor Cunnington saying it himself.
16. His response to the comment made by a member of the public is also a very clear endorsement by Councillor Cunnington of the comment.
17. Councillor Cunnington made a further comment on the post of 1 May:

"What a vile disrespectful piece of garbage you really are Ben !! ... You vile disrespectful fool !!!"

18. Councillor Cunnington's comment is a personal attack on me, it is not an example of robust political debate. Nor are the comments made by members of the public.
19. I believe the comments made border on incitement.

I, Councillor Ben Green, declare that this statement is true and accurate to the best of my knowledge and belief.

Signed by:

040F49B32AD34A9...

12 July 2024

Signed Date

Private & Confidential
Councillor S CunningtonCartergate House
26 Chantry Lane
Grimsby DN31 2LJ
Tel: 01472 262626
DX 13511 Grimsby 1
FAX: 01472 360198www.wilkinchapman.co.uk**By email**

Steve.Cunnington@southkesteven.gov.uk

Dear Councillor Cunnington

INVESTIGATION OF COMPLAINTS ABOUT THE CODE OF CONDUCT OF SOUTH KESTEVEN DISTRICT COUNCIL

This letter explains how Councillor Jeal's complaints against you will be investigated.

1. The complaints

The Monitoring Officer (MO) of South Kesteven District Council deals with complaints of alleged breaches of codes of conduct applying to local government councillors in its area.

The MO has received complaints alleging that you have or may have failed to comply with the Council's Code of Conduct.

It is alleged that you have:

- 'liked' a comment on social media which described a fellow councillor as a 'self-promoting pratt and very selective with the truth';
- commented 'Well said [REDACTED]' to a comment describing Councillor Green as, 'You disgusting little turd';
- described Councillor Green as, 'a vile disrespectful piece of garbage' and 'You vile disrespectful fool!!!'

2. How the complaint will be investigated

The MO has decided to refer the complaints for investigation and has appointed us to investigate the allegations made in the complaint.

The investigation will be undertaken having regard to the Council's investigation procedure which has been adopted by the Standards Committee.

When the investigation is finished, we will report to the MO. The MO will decide whether there has been a breach of the Code and what action should be taken.

My colleague's [REDACTED] will gather evidence in this case.

3. Interviewing you

I would like to arrange for [REDACTED] to conduct an interview with you via Microsoft Teams. I would therefore be grateful if you could provide your availability for the weeks commencing 24 June 2024 and 1 July 2024 to [REDACTED]. You can contact [REDACTED] by telephone: [REDACTED] or email: [REDACTED]

The interview will be conducted as part of the evidence gathering part of the investigation. You are entitled to be accompanied by a friend, relative or other representative during the interview. Anyone accompanying you must not be connected with the complaint. I would be grateful if you would let me know in advance if you wish to be accompanied.

We will record the interview. We prefer to record interviews because we have found from experience that this is the fairest, easiest and most accurate way for us and you of making sure we record what has been said by everyone present at the meeting.

Following the interview a transcript will be prepared and sent to you for comment. It is likely that your interview transcript will be included in our report which may be made public.

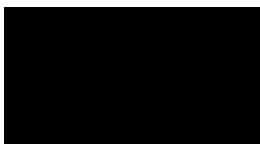
4. Information about the investigation

I must ask that you treat any information provided to you during the course of this investigation as confidential. It is important that you do not disclose information about the investigation to the press, a witness, other councillors, officers, or members of the public. This helps make sure that the investigation can be carried out in a fair way. It does not of course prevent you from providing information to any legal advisor you may decide to seek advice from. Anyone who accompanies you during your telephone interview should also be made aware of the restrictions on disclosure of information.

5. Questions and method of contact

You can contact us by telephone, email, or letter at any time to raise any issue relating to the investigation. I would prefer to exchange communications with you by email. Please reply by email if you agree to this.

Yours sincerely



Estelle Culligan
Partner
WILKIN CHAPMAN LLP
E-mail: estelle.culligan@wilkinchapman.co.uk
Direct Tel: 01472 262614

From: [REDACTED]
Sent: 03 July 2024 10:49
To: Steve.Cunnington@southkesteven.gov.uk
Subject: Code of Conduct Investigations

Good morning Councillor Cunnington

I am reviewing some files and we don't yet appear to have received your availability for interview. I would therefore be grateful if you could please provide your availability during the course of the next couple of weeks.

Many thanks
[REDACTED]

From: [REDACTED]
Sent: 17 July 2024 11:32
To: Steve.Cunnington@southkesteven.gov.uk
Subject: (97613/245) - CLLR MILNES V CLLR CUNNINGTON
Attachments: (97613/245) - CLLR MILNES V CLLR CUNNINGTON; Code of Conduct Investigations

Dear Councillor Cunnington

I am reviewing some files and it appears we have not yet received a response to the emails sent to you on 18 June (attaching a letter) and 3 July. I attach a copy of the emails for your ease of reference.

It is important that you are afforded the opportunity to respond to the complaint. If you prefer, we could send you some written questions. However, it may be that all you wish to say to us is that you have nothing to add to that which you have already said to the Monitoring Officer.

In any event, it would be good to hear from you with your views.

I look forward to hearing from you.

Kind regards

[REDACTED]

From: Graham Watts <Graham.Watts@southkesteven.gov.uk>
Sent: Thursday, August 1, 2024 9:30 AM
To: Cllr Steve Cunningham <Steve.Cunnington@southkesteven.gov.uk>

WC 11

Cc: [REDACTED]
Subject: [EXTERNAL] Code of Conduct investigation
Importance: High

This Message originated outside your organisation.

Good morning Councillor Cunnington,

I understand from colleagues at Wilkin and Chapman, who are currently investigating a Code of Conduct complaint against you, that they have not received any response from you to their emails. I was wondering whether you had received these emails, from [REDACTED] (copied in), or whether they have gone into your junk folder. Please could you check and provide a response to [REDACTED]?

I would like to remind you that paragraph 8.2 of the Councillor Code of Conduct states:

“As a Councillor I will cooperate with any Code of Conduct investigation and/or determination.”

Many thanks
Graham

Graham Watts
Assistant Director (Governance and Public Protection) and Monitoring Officer
South Kesteven District Council,
Council Offices, The Picture House,
St Catherine's Road, Grantham,
Lincolnshire, NG31 6TT
Tel: 07387 521840
Email: graham.watts@southkesteven.gov.uk
www.southkesteven.gov.uk



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IMPORTANT PLEASE READ:
CYBER CRIME ALERT:

You will be aware from recent press coverage email scams and cybercrime are becoming more prevalent and despite security measures being in